

Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 EA-11 ISO-00 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

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DRC-01 /185 W

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R 072313Z DEC 73

FM USMISSION USUN NEW YORK

TO SECSTATE WASHDC 1883

INFO AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

AMEMBASSY COPENHAGEN

AMEMBASSY THE HAGUE

AMEMBASSY HELSINKI

AMEMBASSY LONDON

AMEMBASSY LISBON

AMEMBASSY LUXOMBOURG

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY REYKJAVIK

AMEMBASSY ROME

AMEMBASSY SOFIA

AMEMBASSY STOCKHOLM

AMEMBASSY VALLETTA

AMEMBASSY VIENNA

AMEMBASSY WARSAW

AMEMBASSY PHNOM PENH

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C O N F I D E N T I A L USUN 5467

E.O. 11652: GDS

TAGS: PFOR, CB, XQ

SUBJ: KHMER REPRESENTATION AND EUR COUNTRIES

SUMMARY: CHINESE-ALGERIAN PRO-SIHANOUK RES WAS CO-SPONSORED BY MAVERICKS ALBANIA, ROMANIA AND YUGOSLAVIA IN EUR AREA BUT PASSIVELY BACKED BY SOV BLOC LOYALISTS PLUS MALTA. SUCCESSFUL ASIAN-ORIGINATED AND US-SUPPORTED MOVE IN GA DEC 5 TO DEFER FURTHER CONSIDERATION OF KHMER QUESTION RECEIVED VOTES OF EC NINE (EXCEPT FRANCE) AS WELL AS OF CANADA, AUSTRIA AND IBERIAN STATES. NORDICS (EXCEPT DENMARK) COULD NOT BE MOVED OFF FENCE (ALTHOUGH NORWAY BY ACCIDENT RECORDED AS SUPPORTING DEFERRAL). END SUMMARY

1. CHINESE-ALGERIAN RESOLUTION CALLING FOR UN ACCEPT PRINCE SIHANOUK'S GRUNK AS SOLE LEGAL GOVERNMENT OF CAMBODIA WAS SIDETRACKED WHEN PLENARY ON DEC 5 VOTED DEFER FURTHER CONSIDERATION UNTIL NEXT GA BY NARROW MARGIN 53 TO 50 WITH 21 ABSTENTIONS. THIS TACTIC WAS DECIDED UPON AND DIRECTED, IN INTIMATE CONSULTATION WITH US, BY ASIAN NEIGHBORS OF KHMER REPUBLIC PLUS JAPAN, NEW ZEALAND AND FIJI. TACTIC CHOSEN AS BEST AND PROBABLY ONLY WAY AVOID GA ACCEPTANCE OF CHINESE-ALGERIAN RES WITH ALL ITS POTENTIAL DAMAGE TO US INTERESTS AND TO UN.

2. AMONG EUR COUNTRIES, ALBANIA, ROMANIA AND YUGOSLAVIA WERE COSPONSORS CHINESE-ALGERIAN RES AND SPOKE IN FAVOR OF IT BEFORE DEFERRAL. ALBANIAN SPEECH ATTACKED US BY NAME WHEREAS YUGOSLAV AND ROMANIAN SPEECHES REFERRED ONLY INDIRECTLY TO US, E.G., IN SAYING LON NOL GOVT INSTALLED AND MAINTAINED FROM "OUTSIDE", GRUNK FIGHTING AGAINST "FOREIGN AGGRESSION", ETC. YUGOSLAVIA TOOK FLOOR SECOND TIME TO OPPOSE DEFERRAL. APART FROM THESE, NO EUR COUNTRY SPOKE IN DEBATE.

3. MOSCOW-ORIENTED STATES WHILE OPPOSING DEFERRAL WERE PASSIVE IN DEBATE, BEING LATECOMERS TO SIHANOUK BANDWAGON AND CONSIDERING ISSUE AS PRIMARILY SERVING CHINESE INTERESTS. TWO EE REPS (BULGARIA AND GDR) TOLD DELOFF PRIVATELY THAT SOV GROUP NEVER CONSIDERED ABSTAINING ON DEFERRAL (ALTHOUGH DEFERRAL WAS OPPOSED BY CHINA). REPS CITED AS REASON FOR EE CONFIDENTIAL

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OPPOSITION TO DEFERRAL THEIR ADHERENCE TO PRINCIPLED DECISION TO DEBATE ISSUE, BUT REMARKS OF BOTH SUGGEST EE POSITION ALSO INFLUENCED BY DOUBTS RE VIABILITY PHNOM PENH GOVT.

4. EC NINE SUPPORTED DEFERRAL EXCEPT FOR FRANCE WHICH ABSTAINED. FRENCH OFFICER HANDLING KHMER QUESTION (COUNSELOR TRAVERT) PERSONALLY DISAPPOINTED AT PARIS INSTRUCTION TO ABSTAIN BUT ONE FRENCH COLLEAGUE (FIRST SECY

LECLERCQ) SAID PARIS DECISION WAS TO BE EXPECTED SINCE VOTE
TO DEFER IN EFFECT MEANT VOTE FOR LON NOL.

5. NORDICS ABSTAINED ON DEFERRAL, EXCEPT FOR DENMARK (WHICH
VOTED WITH EC NINE AND LOBBIED FOR DEFERRAL HERE CONSIS-
TENT WITH INSTRUCTIONS) AND NORWAY (WHICH PRESSED "YES" BUTTON
BY MISTAKE, AS EXPLAINED IN PLENARY RECORD). FINLAND
AND SWEDEN DECLINED ON PRINCIPLE TO TAKE SIDES IN UNSETTLED
POLITICAL SITUATIONS AND CONSIDERED VOTE FOR DEFERRAL WOQLD MEAN
TAKING SIDES. ICELAND PROBABLY WOULD HAVE SUPPORTED DEFERRAL
BUT FOR DOMESTIC POLITICAL CONSIDERATIONS.

6. MOST OF REMAINING EUR COUNTRIES NOT PART OF ABOVE GROUPINGS
(AUSTRIA, CANADA, PORTUGAL AND SPAIN) SUPPORTED DEFERRAL.
MALTA NOT UNEXPECTEDLY VOTED AGAINST DEFERRAL OF RES
BACKED BY LIBYA AND ALGERIA.

7. WE APPRECIATE EFFORTS THOSE EUR POSTS INSTRUCTED TO
PERSUADE HOST GOVT OPPOSE PRO-SIHANOUK RES AND HAVE BEEN
TOLD THAT SUCH LOBBYING EFFORTS MADE VITAL CONTRIBUTION TO
FAVORABLE DECISION BY AT LEAST ONE GOVT. POSTS, AS
APPROPRIATE, MAY WISH TO TELL HOST GOVTS THAT WE GRATIFIED
THEY AGREED WITH US ON DANGERS OF CHINESE-ALGERIAN RES
TZRMING GRUNK SOLE LEGAL GOVT IN CAMBODIA.
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